

CABINET – TUESDAY 28 OCTOBER 2025 ORDER PAPER

ITEM DETAILS

APOLOGIES FOR ABSENCE

None.

1. MINUTES (Pages 3 -12)

That the minutes of the meeting held on 12 September 2025 be taken as read, confirmed, and signed

2. URGENT ITEMS

None.

3. DECLARATIONS OF INTEREST

Members of the Cabinet are asked to declare any interests in the business to be discussed.

4. INVESTING IN LEICESTERSHIRE PROGRAMME ANNUAL PERFORMANCE REPORT 2024-25 (Pages 13 - 48)

Proposed motion

That the performance of the Investing in Leicestershire Programme for the period April 2024 to March 2025, as set out in the Annual Report, be noted.

5. DELIVERING THE LOCAL TRANSPORT PLAN (LTP4) 2025-2040: NEXT STEPS (Pages 49 - 64)

- A written submission has been received from the Leicestershire Footpath Association, a copy of which is appended to this Order Paper, marked '5a'.
- Comments have been received from Mr David Page CC and Mr Phil King CC and are attached to this Order Paper, marked '5b' and '5c'.

Proposed motion

a) That the work undertaken to date on the development of the Enabling Travel Choice Strategy (ETCS) be noted;

- b) That the draft key 'policy positions' that are intended to form the fundamental basis of the ETCS (set out in paragraphs 42 to 67 of the report) be approved for consultation;
- c) That the work undertaken on the development of three pilot draft Multi-Modal Area Investment Plans (MMAIPs) for Market Harborough, Hinckley and South-east Leicestershire be noted;
- d) That an eight week initial consultation exercise be undertaken to inform the further development of the ETCS and three pilot MMAIPs;
- e) That, subject to the outcomes of the consultation exercise, the Director of Environment and Transport:
 - following consultation with the Cabinet Lead Member, the Director of Corporate Resources and the Director of Law and Governance, undertake further work to develop the ETCA, including a draft suite of policies;
 - ii) following consultations with the Cabinet Lead Member, undertake further work to develop the three draft MMAIPs;
 - iii) submits further reports to the Cabinet regarding the revised draft ETCS and each pilot MMAIP.

6. LEICESTERSHIRE COUNTY COUNCIL'S APPROACH TO FLOODING – SPENDING PROPOSALS FOR £2 MILLION REDISTRIBUTED FROM RESERVES (Pages 65 - 82)

Proposed motion

- a) That the extent and impact of flooding events in Leicestershire over the last two years and the work undertaken to date by the County Council as the Lead Local Flood Authority (LLFA) and the Local Highway Authority (LHA), including progress since February 2025, to support communities be noted;
- b) That the proposed use of £2m, reallocated from the earmarked reserve for carbon reduction towards flood related activities and adapting services to help mitigate the impacts of severe weather and to increase future resilience as set out in paragraphs 27 to 29 of the report, be approved;
- c) That the requirement for £0.64m of additional permanent resource to enable the delivery of the proposed initiatives and a continued, more resilient, business as usual resource to manage flood risk impacts, building on the previous one-off resource funding allocated in February 2025, to be put forward for prioritisation as part of the 2026-30 Medium Term Financial Strategy (MTFS) be noted and approved;
- d) That the Director of Environment and Transport, following consultation with the relevant Cabinet Lead Member and the Director of Corporate Resources, be authorised to make decisions and finalise the details of use of these funds and adjust priorities within the key focus for this funding.

7. RIGHTS OF WAY IMPROVEMENT PLAN (RoWIP) 2025-2035 (Pages 83 - 230)

• A written submission from the Leicestershire Footpath Association has been received, a copy of which is appended to this Order Paper, marked '7a'.

Proposed motion

- a) That the outcome of the 12 week public consultation exercise on the draft Rights of Way Improvement Plan (RoWIP) 2025-2035, including the comments of the Highways and Transport Overview and Scrutiny Committee, be noted;
- b) That the RoWIP 2025-2035 and its Action Plan be approved.

8. MELTON LOCAL PLAN PARTIAL UPDATE DUTY TO COOPERATE STATEMENT OF COMMON GROUND (Pages 231 - 238)

• Comments have been received from Mr Andrew Innes CC and are attached to this Order Paper, marked '8a'

Proposed motion

That the County Council becomes a signatory to the Melton Local Plan Partial Update Statement of Common Ground.

- 9. MELTON SOUTH SUSTAINABLE NEIGHBOURHOOD STATEMENT OF COMMON GROUND (Pages 239 246 and Supplementary Report Pages 1-22)
 - Comments have been received from Mr Andrew Innes CC and are attached to this Order Paper, marked '9a'

Proposed motion

- a) That the County Council becomes a signatory to a Melton South Sustainable Neighbourhood Statement of Common Ground subject to the actions and principles set out in Part B of the report;
- b) That delegation be given to the Chief Executive, in consultation with the Leader, for the signing of the Statement of Common Ground to enable minor amendments to be made which accord with these principles.

10. LEICESTERSHIRE COUNTY COUNCIL MUSEUM POLICY REVISION AND ACCREDITATION (Pages 247 - 288)

Proposed motion

a) That the Museum Access Policy 2025-2030 and Collections Development Policy 2025-2030 be approved;

b) That, subject to Cabinet approval, the Museum Access Policy 2025-2030 and Collections Development Policy 2025-2030 be submitted to Arts Council England, as per accreditation guidelines.

11. ITEMS REFERRED FROM OVERVIEW AND SCRUTINY

None.

12. ANY OTHER ITEMS WHICH THE CHAIRMAN HAS DECIDED TO TAKE AS URGENT

None.

13. EXCLUSION OF THE PRESS AND PUBLIC

Proposed motion

That under Section 100A of the Local Government Act 1972, the public be excluded for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in Paragraphs 3 and 10 of Part 1 of Schedule 12A of the Act and that, in all circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information:

Efficiency Review – Appointment of Consultant

Officer to contact

Gemma Duckworth Democratic Services Tel: (0116) 305 6226

Email: gemma.duckworth@leics.gov.uk

CABINET – 28 OCTOBER 2025

<u>Agenda Item 5 – Delivering the Local Transport Plan (LTP4) 2025-2040: Next Steps</u>

Comments from the Leicestershire Footpath Association

We are writing to you today because you are being asked to sign off on the Public Rights of Way (PROW) Improvement Plan and part of the Local Transport Plan (LPT4) at the Cabinet Meeting on Tuesday 28th of October 2025.

We the Leicestershire Footpath Association (LFA) feel that the two documents have a very serious omission particularly regarding safety improvements for pedestrians. The LFA has identified a list of very dangerous footpath crossings throughout rural Leicestershire, (this list we presented to LCC on the 8^{th of} October 2025) where there are no safety measures at all for pedestrians crossing the roads with vehicles exceeding 40 to 60 mph plus.

'The Leicestershire County Council Highways Department are bound by various duties including to provide safe movement for all road users, including pedestrians'. According to Simon Lightwood MP Minister for Roads and Buses 13th October 2025

Pedestrian deaths across the UK increased by 6% during 2023 (STATS19 Data)

We are asking you to question the Highways Department to review the identified dangerous footpath crossings and implement a minimum standard, with a best practice of safety measures to protect the public crossing the rural footpaths of Leicestershire.

Therefore, we perceive a requirement for a minimum 'gold standard' for some of the very dangerous footpath crossings in Leicestershire using an integrated approach, including Pedestrian Instigated Flashing Warning Light Alerts (PIFWLA) (like they have at schools), countdown signage to the actual crossings, sufficient vegetation clearance, with suitable verge management in the vicinity of the footpaths, and a dropped kerb where applicable. In addition, white lines on the road would reveal to the driver where the actual crossing is situated.

Yours faithfully

www.leicestershirefootpathassociation.co.uk



5b

CABINET – 28 OCTOBER 2025

COMMENTS FROM MR DAVID PAGE CC IN RELATION TO AGENDA ITEM 5

Delivering the Local Transport Plan (LTP4) 2025-2040: Next Steps

Market Harborough is rightly a pilot area for the Local Transport Plan, but the challenges we face here reflect wider issues across the county. We continue to under-invest in the everyday infrastructure that actually keeps our communities moving — footpaths, rights of way, local road improvements and well-planned cycleways.

At the same time, no clear transport strategy or modelling outputs have yet been shared following the 2023 refresh – since then we have hundreds more houses, residents and cars on our roads, with concerns being raised about the lack of forward thinking and poor integration of roading, cycleways and footpaths by new residents and old. This is leading to piecemeal schemes rather than a coherent, joined-up movement plan.

I ask Cabinet to ensure that:

- 1. A clear, published transport strategy is shared and consulted on before major spending is committed setting out a proper end-state vision for Market Harborough and other towns.
- 2. Investment is prioritised for safe, connected footpath and cycleway networks, linking new developments, schools, town centres and railway stations. This is how we will reduce short car journeys while making roads safer for those who do drive.
- 3. We adopt a stronger, proactive framework for maintaining Public Rights of Way, including regular clearance of overhanging branches, undergrowth and narrowing verges not simply reacting to complaints.
- 4. Enforcement against landowners who obstruct or neglect rights of way is strengthened, protecting our historic paths and ensuring safe rural access.
- 5. A consistent countywide standard is set for PROW maintenance, footpath safety and access ensuring every community benefits from the same baseline level of investment and protection.
- 6. Parish councils are empowered and encouraged to play a greater role in supporting inspections and minor maintenance, with clear reporting lines and light-touch support.
- 7. All of this is integrated within a properly thought-through transport strategy that treats footpaths, cycleways, and roads as part of one system not separate silos.

This is about getting the fundamentals right: safer roads, safer paths, better connectivity and more active, vibrant communities. It's time we matched fine words with firm delivery — in Market Harborough and across the whole of Leicestershire.

Thank you. Kind regards,

David
Clir. David Page
Market Harborough West and Foxton

5c

CABINET – 28 OCTOBER 2025

COMMENTS FROM MR PHIL KING CC IN RELATION TO AGENDA ITEM 5

Delivering the Local Transport Plan (LTP4) 2025-2040: Next Steps

I would like to bring the Cabinet's attention to the documents from the Leicestershire Footpath Association.

In this they outline their concerns about footpath crossings over fast roads, in particular a number of these are located in the Gartree division which I represent.

In particular those on the A6 dual carriageway and also on the A47 are of particular concerns, as there are no average speed cameras between Oadby and the junction of the A6 with the A14, nor are there any average speed cameras on the A47 from the edge of the City boundary until it passes Uppingham.

I would like to ask the Cabinet as part of the adoption of LTP4 how they propose to prioritise and improve the safety of these un marked and typically unlit crossings in my division and in the rest of Leicestershire?

Thank you

Phil King County Councillor for Gartree Division.



CABINET - 28 OCTOBER 2025

Agenda Item 7 – Rights of Way Improvement Plan (RoWIP) 2025-2035

Comments from the Leicestershire Footpath Association

We are writing to you today because you are being asked to sign off on the Public Rights of Way (PROW) Improvement Plan and part of the Local Transport Plan (LPT4) at the Cabinet Meeting on Tuesday 28th of October 2025.

We the Leicestershire Footpath Association (LFA) feel that the two documents have a very serious omission particularly regarding safety improvements for pedestrians. The LFA has identified a list of very dangerous footpath crossings throughout rural Leicestershire, (this list we presented to LCC on the 8^{th of} October 2025) where there are no safety measures at all for pedestrians crossing the roads with vehicles exceeding 40 to 60 mph plus.

'The Leicestershire County Council Highways Department are bound by various duties including to provide safe movement for all road users, including pedestrians'. According to Simon Lightwood MP Minister for Roads and Buses 13th October 2025

Pedestrian deaths across the UK increased by 6% during 2023 (STATS19 Data)

We are asking you to question the Highways Department to review the identified dangerous footpath crossings and implement a minimum standard, with a best practice of safety measures to protect the public crossing the rural footpaths of Leicestershire.

Therefore, we perceive a requirement for a minimum 'gold standard' for some of the very dangerous footpath crossings in Leicestershire using an integrated approach, including Pedestrian Instigated Flashing Warning Light Alerts (PIFWLA) (like they have at schools), countdown signage to the actual crossings, sufficient vegetation clearance, with suitable verge management in the vicinity of the footpaths, and a dropped kerb where applicable. In addition, white lines on the road would reveal to the driver where the actual crossing is situated.

Yours faithfully

www.leicestershirefootpathassociation.co.uk



Footpath Crossings in Leicestershire

It is the belief of the LFA that drivers need greater visibility and awareness of pedestrians crossing some of Leicestershire's busiest roads. Pedestrian fatalities have increased by 6% in 2023. Ref 1 STATS19 Data 407 pedestrians were killed in 2023, a 6% increase Ref 2 Provisional Government Statistics

Therefore, we perceive a requirement for a minimum gold standard for some of the very difficult footpath crossings using an integrated approach, including Pedestrian Instigated Flashing Warning Light Alerts (PIFWLA), Countdown signage to the actual crossings, and sufficient vegetation clearance and with levelling of verges in the vicinity of the footpaths, and a dropped kerb. Additionally white lines would indicate where the pedestrians actually cross. Vegetation management would allow greater visibility for pedestrians and drivers on some of the roads.

For the proposed roads and the highways that are currently under construction we recommend an urgent review of rural footpath crossings is convened by Leicestershire County Council Highways Department to upgrade and amend any shortfall of future pedestrian safety.

A447

SP 39NE Atherstone Road crossing of T41, SP35433 97997, 52. 57865 N- 147858

///trim.glad.quilt

Busy road no footway, limited space near a bend so limited visibility for fast car drivers and pedestrians, overgrown area. A good cut back of vegetation would help but the speeding drivers on the bends have little time to respond to pedestrians in the road.

SK 42177 04200 Osbaston Lat, long 52.63392, -1.37823

///soonest.cooks.entertainer



Busy road, very fast section of the road due to this straight section of highway signage would help.

A511

Footpath crossing between Alton Grange and Town Farm, Coleorton, near Sinope.

SK39009 15385 ///guitar.inner.cyclones

Proposed Bardon Link Road.

How will this affect the footpaths? What safety measures for footpath crossings could be incorporated into the design. Suggesting the LCC Highways have an urgent review of pedestrian crossings on these proposed sections of roads.

N86/1

N86/2

Growth Corridor Nine enhancements proposed on the A511.

Does this effect any other Footpath crossings. Suggesting the LCC Highways have an urgent review of pedestrian crossings on these proposed sections of the roads.

A512

SK 42431 18261 ///eliminate.appoints.snappy

This is a fast section of the road; the footpath crossing is in the middle of two bends. Therefore, limited vision for the driver and pedestrians. Extensively used by HGV vehicles limited footway, poor visibility for drivers therefore limited response time if passengers are crossing the road.

A52 National Highways



Footpath Crossings near Bottesford (National Highways)

SK 78602 38461 ///condense. confirms.path

SK 79191 38268 ///pounces.sounding.pizza

SK 81154 38056 ///hurtles.guard.pricier

Fast busy road. I understand one crossing is under review by National Highways.

The County Highways should be lobbying the National Highways in unison with the LFA for urgent safety amelioration at the A52 footpath crossings to what we perceive as the LFA considers a gold minimum standard on this busy and dangerous road the A52.

A6

Great Glen Footpath Crossings limited signage ambiguous as to where the crossings are. Extremely fast busy road.

SP 65472 97193 ///speeded.corkscrew.eyeful

SP 65053 97550 ///pocketed.damage.motoring

SP 64675 97838 ///spider.loitering.crossings

SP 72213 90723 Leicestershire Round ///viewer.mush.headset

SP 73727 90170 ///unsecured.mocking.clearcut

SP 75082 87373 Lodge Farm ///jubilant.veto.rockets

SP 75232 86868 Market Harborough ///dressing.punks.noun

The existing footpaths signs are ambiguous as they do not indicate where the crossings are located. Overgrown vegetation is a problem on the A6 Great Glen bypass, needs definition as to where the crossings are, a countdown of yards? Metres. Use of Pedestrian Instigated Flashing Warning Light Alerts (PIFWLA) would be best solution here.

Market Harborough bypass is also a very fast, busy road. Signage is inadequate for pedestrian safety needs countdown signs to crossings PIFWLA would be well placed here on this fast section.



A6006

SK 69275 19554 lat 42.76915, -0.97466 Grimston Gap, Loughborough Road ///purifier.scare.sizes

SK 68063 22501 Six Hills Lane ///herds.smothered.dude poor visibility fast road.

Vegetation may help here at these crossings but how can drivers be alerted to pedestrians crossing the highway prior to reaching the footpath crossing, needs signage.

A4303

SP 54500 83885 Lutterworth ///users.dated.dizzy

Very fast busy road, crossing from the golf course to Lutterworth. Vehicles speeding from the traffic island.

A47

SK 71495 03187 Billesdon ///reef.powering.ruler

SK 71970 03199 Billesdon ///vans.droplets.diverged

SK 72490 03078 ///caressed.additives.grin

SK 74799 02480 Skeffington ///circulate.rewarded.dove

SK 78977 00211 East Norton ///inhaled.intruding.splint

Fast and busy road, limited vision for oncoming vehicles, limited footway along the roadside. Some of the crossings are just beyond the speed camera in a downhill gradient meaning vehicles are moving quickly into accelerated speeds beyond 50 mph. I think a gold standard of flashing lights is appropriate at the Billesdon bypass. Vegetation management and prewarning crossing signs for the others on the A47.



The crossings between Skeffington and East Norton should have crossing warning signs and with better vegetation management.

A607

SK 69682 17027 Frisby on the Wreake, Leicestershire Round ///staked.excusing.forks

Fast, busy, narrow road, poor verges that fall quickly into the ditches either side of the highway. Well used footpath crossing. Needs footpath crossing signage, vegetation management and verge levelling as there is barely any safe footway.

A5 Watling Street (National Highways)

SP 48918 86582 Watling Street, White House Farm ///dwelled.sisters.mavericks

Dual carriageway no provision for pedestrian crossing, not even a split in the middle barrier on the dual carriageway.

SP 45516 89769 Smockington ///dearest.catch.hillsides

SP 42041 91854 ///stuff.estate.broken

The A5 is a terribly busy, fast road. There is poor pedestrian crossing facility.

The County Highways should be lobbying the National Highways in unison with the LFA for urgent safety amelioration at the A5 footpath crossings to what we perceive as the LFA considers a gold minimum standard on this dangerous road the A5.

Proposed Trunk Road A5 - A47 Link Road Near Hinckley

What provision have been made for safe footpath crossings in the design for:

FP T54/7

FP U7/2

FP U6/2

How will this affect the footpaths? What safety measures for footpath crossings could be incorporated into the design. Suggesting the LCC Highways have an urgent



review of pedestrian crossings on these proposed sections of roads. Do these footpaths need a gold standard footpath crossing amendment to the design layout?

The North and East Melton Mowbray Distributor Road (NEMMDR)

7.1km completion early 2026 What footpath crossing safety provision have been included in the design? As this construction is in hand needs an urgent review.

SK 76716 17749 Footpath Jubilee Way

SK 77427 20317

SK 77169 20735

SK 77143 20735

SK 76128 21469 Footpath Jubilee Way

SK 74860 21441

These roads are nearly finished what safety provisions have been made for these footpath crossings? How will this affect the footpaths? What safety measures for footpath crossings could be incorporated into the design. Suggesting the LCC Highways have an urgent review of pedestrian crossings on these proposed sections of roads. Do these footpaths need a gold standard footpath crossing amendment to the design layout.

Fosse Way, Syston

SK 62224 12937 52.71053, -1.08041

///present.crows.clef Footpath I63a/11

Remarkably busy road, fast moving cars coming off from the roundabout, very restricted crossing space, poor visibility for pedestrians coming off the footpath and very limited view of pedestrians stepping into the road by oncoming cars at the crossing. This crossing needs vegetation to be cut right back and the footway/verge needs better management.



A46 Ratcliffe National Highways

Leicestershire Round

Footpath 155/2, 155/3 ///kitchens.cool.forge

This is one of the worst crossings in Leicestershire, I have videos of me and others crossing this section of this fast trunk road. Fast vehicles are upon you within a second or two after crossing there is no safety margin, crossing this road.

A pedestrian trip or a slight hesitation could prove to be fatal. This road needs pedestrian footpath crossing warning signs PIFWLA, and footpath countdown signs as a very minimum to increase the safety provision at this crossing. Speed control would be a major advantage at this point of the A46. The proximity of the entrances to the College and the footpath crossing from the grounds of the College make the requirement for an implementation of safety measures even more urgent and appropriate.

The County Highways should be lobbying the National Highways in unison with the LFA for urgent safety amelioration at the Ratcliffe footpath crossing to what we perceive as the LFA considers a gold minimum standard on this the most dangerous road the A46.

Beacon Road, Ulverscroft.

This is not a direct footpath crossing; it involves walking along the narrow busy road between these two grid points. The verge is uneven and a very intimidating section of the walk between Beacon Hill and Ulverscroft Lodge. Amelioration could be a better verge or footway or a safer new Footpath parallel to the road connecting to footpath K1a/1, My understanding is that the land has just been sold, can a deal be done with the new owners for a strip of land?

SK 50353 14134 Lat, Long: 52.72252, -1.25592

///fillings.soils.busters

SK 50602 14255 Lat, Long: 52.72359, -1.25221



///destined.enveloped.slab

Hospital Lane, Blaby.

SP 57491 97067

/// tanks.clever.stick Bridleway Z53/2, Z43/5

Very busy and fast minor road. This is a well-used footpath. Warning signs and speed controls need to be addressed.

Steve Charlish 15th October 2025

Email: gblch@aol.com

Ref 1 https://www.gov.uk/government/statistics/reported-road-casualties-great-britain-provisional-results-2024/reported-road-casualties-in-great-britain-provisional-estimates-2024#trends-in-casualty-rates

Ref 2 https://www.gov.uk/government/statistics/reported-road-casualties-great-britain-pedestrian-factsheet-2021/reported-road-casualties-great-britain-pedestrian-factsheet-2021



CABINET - 28 OCTOBER 2025

COMMENTS FROM MR ANDREW INNES CC IN RELATION TO AGENDA ITEM 8

Melton Local Plan Partial Update Duty to Cooperate Statement of Common Ground

I would like to advise Cabinet that there is continuing and growing unrest in the local community about the number of new builds and the allocation of resources to the town... Especially the fact that the GP practice Latham House is struggling to cope with the existing numbers of residents reliant on their services (understood to be one of the largest populations covered by a single GP surgery in the country).

The service offered by Latham House falls way short of what would normally be expected of a GP provision, with regular reports of residents having to wait 6 to 8 weeks for regular appointments or simple blood tests. This is putting the health of local residents at risk. In my opinion this cannot be allowed to continue and there needs to be an urgent review of GP services in and around Melton Mowbray. Whilst I understand that signing the Common Ground statements may not affect the provision, the fact that we refuse to sign an agreement should serve to send notice to all parties that this situation must be dealt with as a matter of urgency. The local ICB have announced that a decision on an additional surgery for the town will now be delayed until 2027.

I have raised a question on this to the Health Scrutiny Committee and have asked for a discussion on the provision to be added to a future agenda on this committee. The seriousness of the situation needs to be fully appreciated by the Cabinet and I ask that all avenues to address this situation are explored as a matter of urgency

Regards

Andrew

Andrew Innes CC Councillor for Melton East Scrutiny Commissioner



CABINET - 28 OCTOBER 2025

COMMENTS FROM MR ANDREW INNES CC IN RELATION TO AGENDA ITEM 9

Melton South Sustainable Neighbourhood Statement of Common Ground

I would like to advise Cabinet that there is continuing and growing unrest in the local community about the number of new builds and the allocation of resources to the town... Especially the fact that the GP practice Latham House is struggling to cope with the existing numbers of residents reliant on their services (understood to be one of the largest populations covered by a single GP surgery in the country).

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Regards

Andrew

Andrew Innes CC
Councillor for Melton East
Scrutiny Commissioner

